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POPULATION PROJECTIONS FOR INDIA 1981-2001

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POPULATION OF INDIA

1901-1981 as per Census Beyond 1981 as projected



PROJECTED BIRTH RATES AND DEATH RATES INDIA 1981-2001

(Per·1000)



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PREFACE

The need for projection of population for future years by age and sex has been felt by all the official agencies The 1981 Census has revealed that the population of India was 685.2 millions as on 1st March, 1981, including the projected population of Assam. Prior to the 1981 census it had been estimated that the population of India would be about 672 millions by 1981. In the wake of the primary data from the 1981 Census becoming available such an exercise has again become topical.

This publication attempts such a projection taking into consideration the population and the age structure revealed by the 1981 Census as also the present levels of fertility and mortality and their likely trends in future years. The base levels of fertility and mortality as well as the population projections have been worked out on the basis of the 5 per cent sample data of the 1981 Census.

It should be recognised that in a period when both fertility and mortality are showing decline, it would be difficult to predict the population exactly. Even otherwise, demographic change cannot remain unaffected by the all round faster pace of change, often in directions and with results rather unpredictable.

We have had to refer, of necessity, to the massive family welfare (planning) programme now underway in the country. I will like to clarify that when we project an alternate projection based on a less than 100 per cent fulfilment of the targets adopted under this programme then it is only in order to bring out the possible results of a shortfall, if any, and for under-scoring the need for continuing maximum effort.

The over-riding consideration in undertaking this exercise has been that of bringing out a workable series as quickly as possible Full credit goes to Shri K.S. Natarajan and his colleagues in our Demography Division. We have also availed of advice given by Dr. M. Holla and Shri K.N. Shrinivasan of the Vital Statistics Division.

I am thankful to Shri V. P. Pandey, Joint Registrar General, India and those manning the Printing Wing for seeing the publication through the press with the speed and efficiency.

I hope the exercise presented here will be of interest to planners, various government agencies, demographers and all others interested in the subject.

Statewise projections will follow.

V. S. VERMA Registrar General & Census Commissioner, India

NEW DELHI March 9, 1984

GROWTH OF INDIA'S POPULATION

1. According to the 1981 census the population of India is 685 18 millions consisting of 354 40 millions males and 330.79 millions females. Statement 1 presents the population of India as at the censuses from 1901 onwards. The statement also gives the intercensal growth rates. The figures for 1981 for Assam, where the census could not be conducted, are based on projections.

		Decadal v a 11a-	Average annuul expone-			
Ycar	Persons	Males	Females	(Pei cent)	growth rate (Per cent)	
1	2	3	1	5	6	
1901	238,396,327	120,791,301	117,358,672		•••	
1911	252 093,390	128,385,368	123,708,022	5 75	0.56	
1921	251,321,213	128,546,225	122,774,988	()0 31	(-)0 03	
1931	278,977,238	142,929,689	135,788,921	11 00	1 04	
1941	318,660, 580	163,685 ,30 2	144,690,267	14 22	1 33	
1951	361,088 090	185,528,462	175,559,628	13 31	1 25	
1961	439,234,771	226,293,201	212,941,570	21-51	1 96	
1971*	548,159,652	284,049,276	264,110,376	24 80	2 20	
1981**	685,184,692	354,397,884	330,786,808	25 00	2 25	

Statement 1: Population by sex, percentage decadal variation, and annual exponential growth rate of population, India · 1901-1981

1 The distributions of population of Pondicherry by ex for 1901 (246,354), 1931 (258 628) and 1941 (285,011) are not available. The figures for these years are, therefore, exclusive of these population so far as distribution by sex is concerned.

2 In 1901, sex-wise distributions of the population of Chandannagar (26 830) of West Bengal and Gonda M B (18,810) of Uttar Pradesh are not available

3 The population figures exclude population of area under unlawful occupation of Pakistan and China where the census could not be taken

 As on April 1, 1971 In 1981 census, the reference date was March 1, 1981 in all the States and Union Territories except Jammu and Kashmir where it was May 6, 1981 In the 1961 census the reference date was March 1, 1961 In working out the decadal variations for 1961-71 and 1971-81 the change in the reference date has not been taken into account. However, in workin, out average annual growth rates these have been taken into account

** Includes projected population of Assam where the 1981 census could not be conducted owing to disturbed conditions prevailing in that state then

2. India's population has grown over the years. During the 20 year period, 1901 to 1921, the population of the country increased by about 13 millions only. During the 1971-81 decade even the *annual* additions to population exceeded 13.7 millions.

3. Prior to 1921, India experienced many famines and epidemics which constituted the main reason for the slow growth rate. Droughts, floods and epidemics of cholera, smallpox, plague and malaria took their toll in many parts of the country. The decade 1911-21, which shows small decrease in population, saw the great influenza epidemic of 1918. It is said to have taken a toll of 12 million lives in the country.

4. After 1921, however, with improvement in transport and communication facilities, movement of food articles became much easier, with the result that famine was brought under control to a greater extent than was possible earlier. Public health paved the way for reduction in the intensity of communicable diseases so that calamities on a national scale were avoided.

5. The years after 1921 can be divided into two parts—1921—1951 and 1951—81. The dividing line marks the first census of independent India and the institution of several programmes for economic development under the five year plans. The population was growing slowly but steadily during 1921—51. The annual growth rate rose from -0.03% in 1911—21 to 1.25% by 1941—51. Then came a sharp rise, with growth rate reaching 2.20% in 1961—71 and 2.25% in 1971—81. Though the growth rate in the decade 1971-81 is slightly higher than in 1961—71, the underlying levels of vital rates are different. During this decade both the fertility and mortality have declined. According to the census, the birth rate has declined from an estimated level of 41.2 in 1961—71 to 37.2 in the decade 1971-1981. The death rate estimated at around 19.2 in the decade 1961-71 is also estimated to have declined to 15.0 in the decade 1971-81. Thus the growth rate has remained more or less the same in the decade 1971-81, though both birth and death rates have declined.

6. If the present annual exponential growth rate of 2.25% continues unabated, the population of India will reach 858 millions by 1991 and 1,074 millions by 2001. However, we now have a strong family welfare (planning) programme going on in the country and the actual population growth may be less than the figure mentioned above for the year 2001 depending upon the extent to which this programme is able to meet its targets. If, as is now being contemplated, the programme succeeds in protecting 60 percent of the couples in the reproductive age group effectively by the year 2000, the population as per the projections attempted by us may be about 959.2 millions by the year 2001. If however, the programme succeeds in effectively protecting 48.8 per cent of such couples then the population by 2001 may be in neighbourhood of 991.5 millions.

POPULATION PROJECTIONS FOR INDIA UPTO 2001

7. The 1981 census has revealed that the population of India is 685.2 millions as on 1st March, 1981. This figure includes the projected figures for the State of Assam where census could not be conducted The Expert Committee on Population Projections had based its 1978 Report on the 1971 census data. A fresh look at census data and formulation of fresh sets of projections in the light of the 1981 census results are now due.

Base level estimates

8. The expectations of life at birth for the decade 1971-81 as a whole worked out by forward survival method and by Preston and Bennett's method presented below indicates that the SRS death rate may not be an under estimate, and may estimate the levels more or less correctly.

Source	Male	Female
1	2	3
) SRS age specific death rates for 1971-80	50.9	50.0
2) Forward survival method, using South Asian Model Life Tables	51.2	51.2
 Preston and Bennett's method, using inter censal growth rates by ag group. 	52.5	52.9

Statement 2 : Expectations of life at birth for the decade 1971-81

9. In view of this the life tables based on the SRS for the year 1980 have been used as baseline (See Annexure 1).

10. The annual exponential growth rate of the population of India during 1971-81 including projected figure of Assam would be 22.5/1000 as against 22.0/1000 in 1961-71. The exponential growth rate for India excluding Assam would be 22.25/1000.

11. It has been estimated on the basis of analysis of the census age data by using reverse survival method that the birth rate during the decade 1971-81 would be 37.2. The figures for 1971-76, 1976-81 would be 39.9 and 34.6 respectively. The corresponding death rate would be 15.0 for the decade 1971-81 which would be very close to the SRS death rate of 14.7 (See Annexure 2).

12. The census analysis indicates that the birth rate during 1976-81 is 34.6 as against 33.42 given by SRS for 1976-80 (calender years). The figure of 33.42 for SRS does not include Bihar and West Bengal. The analysis indicates that the SRS birth rate figures for 1976-80 would need an inflation by a factor 1.0359 (34.6/33.4). Inflating the birth rate for 1980 by this factor, we may estimate the level of birth rate in 1980 as 34.5. Dividing the birth rate by the proportion of married females in the age group 15-44 to total population in 1981, the general marital fertility rate has been estimated as 204.

13. The e^o for 1980 has been estimated as 54.1 for males and 54.7 for females. Life tables based on SRS age specific mortality rates have been used as base level life tables (See Annexure 3).

Age data

14. The single year age data presented by the census shows usual patterns of concentrations at ages ending in digits 0 and 5 followed by 2, 8 and 6 in case of males and 8, 2 and 6 in case of females. The age ratio score, sex ratio score and joint score for various 5 year age groupings like 0-4, 1-5, 2-6, 3-7, 4-8 have been examined and most suitable age groupings determined. The data were then smoothed by using Grabill's weighted co-efficients to obtain single year age data. In the age group 0-4 adjustments have been done for age distortion and omission based on Census Evaluation Study. The Census Evaluation Study had indicated that a large proportion of children in the age group 0-4 had been omitted in the census and that the ages of a number of children have been distorted. Substantial number of children in this age group were reported in ages 5-9. This is also reflected in the concentration at ages 5 and 6 in the single year age data. The 5-9 age group was slightly reduced due to the transfer of persons across age group 0-4. From these group totals, single year ages were estimated. In other words, in the age group 0-9 no major changes were made except for adjusting for age distortion and omission in the age group 0-4.

15. The age ratio score, sex ratio score and the joint score of the unsmoothed and smoothed age data are presented below.

		Unsmoothed data	Smoothed data
	1	2	3
(1)	Age ratio score		
	Males	12.29	1.77
	Females	10.63	1.31
(2)	Sex ratio score	4.30	2.62
(3)	Joint score	35.83	10.94
(4)	Whipple's index		
	Males	304	
	Females	305	••
(5)	Myer's index		
	Males	64.5	•
	Females	68.0	

Statement 3: Age ratio score, sex ratio score and joint score for unsmoothed and smoothed data, 1981

16. The population in the age group 0-4 had been inflated to take into account the omissions. Pro-rata adjustments were than made in all the age groups to keep the census totals as published. In other words, the adjustment for omission were done more to correct the age distribution then to correct the census totals. This is felt essential since in large number of other tables released through census, it would not be possible to make corresponding adjustments. This is in consonance with earlier practice.

17. As pointed out earlier, census could not be conducted in Assam in 1981. In view of this the projected population and the projected age distribution for Assam for 1981 (based on 1977 projections) were made use of These were added to the smoothed age data based on 5% sample.

Assumptions regarding mortality

18 Starting with the SRS life tables for 1980 the annual increase in expectation of life at birth has been assumed to be 0.50 years for males and females during the period 1981— 2001. This would imply that by the year 2001, the expectation of life at birth would be 64.1 years for males and 64.7 years for females. It should be pointed out that even at base level the female life expectancy is higher than that of males and this trend is expected to continue (See Annexure 4).

Assumptions regarding feitility

19. Three different assumptions have been made regarding fertility trends. In all these it has been assumed that the changes in the proportion of females married in the age group 15-44 witnessed during 1961, 1971 and 1981 would continue till the year 2001. The main difference in the assumptions regarding the future would arise out of assumptions regarding the likely levels of couples to be effectively protected by the year 2000.

20. In assumption 1, it has been assumed that the level of couples effectively protected would remain at 28% till 2000 This projection would give the level of population which would result if the present tamily planning efforts are only maintained and changes in the proportion married are allowed to continue undisturbed. This projection has been termed as 'High'

21. Assumption 2 is based on the current thinking on family planning. According to the present thinking about 60°_{0} of the couples in the reproductive age group would be protected against conception in order to reach the net reproduction rate of 1 by the year 2001 This assumption has been termed as 'Low'.

In the third assumption it has been assumed that the percentage of couples effectively protected may not reach 60 by 2000 but may be around 48.8 Here a view has been taken that the percentage of couples effectively protected would no doubt show an accelerated trend in future years compared to the past years but to achieve an increase of $2^{07}_{.00}$ per annum in the couples protected may be a difficult task. In keeping with that assumption it has been assumed that the couples effectively protected may increase on an average at the rate of $1.3^{07}_{.00}$ per annum. Projections based on this assumption has been termed as 'Medium' The rationale for this assumption is presented in Annexure 5.

23. The derived general fertility rates for the various quinquennia a e presented below

Assumption	1981-86	1986-91	1991-96	19962001
1	2	3	4	5
High	152	147	144	141
Medium	152	138	122	106
Low	152	133	110	88

Statement 4 : Assumed general fertility rates

Assumption regarding migration

24 According to 1981 census there were 79 38 lakh persons whose place of birth was outside India. The corresponding figure according to 1971 census (excluding Assam) was 81.21 lakhs. The 10 year survival ratios as derived from the census age data of 1971 and 1981 censuses for India as a whole work out to 09165 for males and 09122 for females. Assuming that the migrants have the same survival ratios during the decade as the nonmigrants we may estimate the interdecadal migrants into India (excluding Assam) to be around 5.12 lakhs (2 05 lakh males and 3 07 lakh females). There could be a number of persons born in India who have moved out during the decade 1971-81 and could not be counted in 1981 census. According to one estimate, there were 5 lakh Indians in the middle east of whom 3,33,000 were in the Gulf countries. It would therefore, be reasonable to assume that the net migration has been negligible The same has been assumed for future years

Method of projection

25. The life tables for males and females separately for the year 1980 based on the age specific death rates of the Sample Registration System were used as the base. It was assumed that the age specific mortality would conform to the South Asian Model pattern of life tables presented by the United Nations and these life tables were assumed for the end of the projection period 2001. From the set of initial and final life tables, 'n^qx'⁸ for the intervening years were derived assuming that mortality would decline linearly. From the derived values of the 'n^qx'⁸ the e^o₀ was calculated for each of the intervening years. These were made to converge to the level of e^o₀ assumed earlier by an iterative procedure. The survival ratios for each five year age group were then calculated from the life tables so derived. These survival ratios were used to project the population.

26. The populations aged 0-4 in various years were derived using the projected values of the general fertility rates. The general fertility rate was applied to the female population in the reproductive age group 15-44 to derive the number of births during the quinquennium This number was multiplied by the survival ratio from birth to age group 0-4 to derive the population aged 0-4

RESULTS

27. The population of India would be 1,0525 millions in 2001, if no further family planning efforts are made and the present level of 280% couples protected is maintained. This should be considered as an upper limit. If on the other hand 60% of the couples are effectively protected by 2000, the population may be 959 2 millions that is less by 93.3 millions. However, it will be safe to work on another line of possibility also in case it is not possible to reach the above goal of 60 per cent by the year 2000 For this purpose a possibility of reaching 48.8 per cent effective couple protection rate by the year in question, has been considered and this alternate projection which we have called Medium projection gives us a population figure of 991.5 millions by the year 2001. The projections based on this assumption would imply a decline in growth rate of population from 2.1 per cent in 1981 to 1.6 per cent over 1936-2001. On the other hand if, the target of 60 per cent couple protection by the year 2000 is achieved then it will mean a still lower growth rate of 1.3 per cent over the years 1996-2001. 28. Another feature worth noting is that whether Low or Medium projection is taken into account, by 1991 the population of India is likely to be in the range of 832.5 millions to 836.4 millions and major differences are likely to occur only in the later decade viz 1991-2001. This is because, the likely level of couples effectively protected up to 1983-84 have been taken into consideration in our calculations. Table 1 shows the projected population and the underlying vital rates.

29. The following statement compares the above projections with the earlier recommended projections made by the Expert Committee on Population Projection in 1977.

Year	Recommended	Prese	Present Projections ('000)			Change			
	tion Projection ('000)	Hıgh	Medium	Low	Hıgh	Medium	Low		
1	2	3	4	5	6	7	8		
1981	672,014	685,159	685,159	685,159	13,145 (1.92)	13,145 (1.92)	13,145 (1.92)		
1986	735,094	758,158	758,158	7 5 8,158	23,064 (3.04)	23,064 (3.04)	23,064 (3.04)		
1991	798,958	843,499	836,450	832,534	44,5 4 1 (5.28)	37,492 (4.48)	33,576 (4.03)		
1996	863,758	941 ,970	915,493	900,982	78,21 2 (8.30)	5 1,735 (5.65)	37 , 224 (4.13)		
2001		1,052,514	991,479	959,216	•••	•••	•••		

Statement 5 : Co	omparative stateme	nt showing old	and new	projections
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Figures refer to 1st March.

Figures in bracket show the percentage change compared to earlier projections.

30. While in 1981, the difference between old projections and census was only 13.1 millions the difference will widen in later years By 1996 the difference is likely to be of the order of 51.7 millions. The main reason for this difference is the drastic revision of the earlier fertility assumptions. While in earlier projections a birth rate of 30/1000 was expected to be reached by the year 1983-84, in the present Medium projection, this expectation is likely to materialise only in the year 1989-90.

31. The following statement shows the projected population according to Medium projection in selected plan years.

Statement 6 : Population projections for selected plan years (Medium projection)—India

Year	Population as on 1st March (millions)		
1	2		
1985	743.22		
1990	820.57		
1995	899.83		
2000	9 7 6.66		

Implications of the projections

32. According to our Medium projection the annual addition to the population is likely to be of the order of 14.60, 15.66, 15.81, 15.20 millions respectively in 1981-86, 1986-91, 1991-96 and 1996-2001. In other words, the population pressure, in terms of absolute additions, is likely to ease only by 1996. Even then the absolute number of annual additions to the population is likely to be higher than that witnessed during 1971-81, i.e. 13.7 millions.

33. The following statement shows the percentage change in the female population in the age group 15-44 and the number of married females in this age group according to the Medium projection.

Year	Females in	Married	Average annual percentage change		
	15 44 ('000) As on 1st March	('000) As on 1st March	Females	Married Females	
1	2	3	4	5	
1961	92,776	79,555			
1971	113,430	95,168	2 23	1 96	
1981	143,857	115,776†	2 68	2.17	
1986*	164,325	129,439	2.85	2,36	
1991*	187,558	144,532	2 83	2.33	
1996*	208,876	157,388	2 27	1.78	
2001*	230.464	169,714	2 07	1 57	

Statement 7 : Percentage change in age group 15-44 of female population 1961-2001 : India

* Col. 2 projected and col 3 extrapolated

† Since no census was conducted in Assam, the number of mattied females in 1981 has been estimated by applying the proportion of married females in the age group 15-44 according to 1981 census 5% sample data, i e 0.8048 to the female population aged 15-44 shown in col. 2

34. It is noticed that female population in the reproductive age group 15-44, which increased at the rate of 2.23% and 2.68% during 1961-71 and 1971-81 will increase by 2.85%, and 2.83% respectively in 1981-86 and 1986-91. Only in 1991-2001 would the rate decline. Similarly, the number of married females in the reproductive age group 15-44 is also likely to increase by 2.36% and 2.33% during 1981-86 and 1986-91 compared to 1.96% and 2.17% respectively in 1961-71 and 1971-81. The slightly lower growth rate of married females compared to females in age group 15-44 is due to the assumption that the age at marriage would increase. During the 1990's however, the growth rate of married females is likely to go down.

Table 1 : Consolidated statement of projections from 1981 to 2001, India

Expectation of life at birth for base year 1980 : M-541; F-54.7 Base year general fertility rate (GFR) (1980): 164

Mortality assumptions :- Annual increase in expectation of life at birth (year/year) : M/F-0 50/0 50

					19	981-86	1986-91	1991-96	1996-2001	2001		
		Projecte	ed values	of	М	55 6	58.1	60 6	63 1	64.1		
	at lirth		expectations of life at Uirth			F	56.2	58 7	61 2	63 7	64 7	
Assum			Vital rate	25			Population as on 1st March (*00)					
Ferti lity	Vital rate (GI R)	1981- 1986	198 6- 1991	1991- 1996	1996- 2001	Sex	1981	1986	[99]	1996	2001	
1	2	3	4	5	6	7	8	9	10	11	12	
High	BR	32 46	32 30	31.97	31.06	Р	6,851,590	7,581,580	8,434,987	9,419,704	10,525,142	
	DR	12 21	10.97	9 89	8.87	М	3,543,843	3,913,595	4,347,578	4,849,822	5,414,149	
	GR	20 25	2 1.33	22.08	22.19	F	3 307,747	3,667,985	4,087,409	4,569,882	5,110,993	
	GFR	152	147	144	141	SR	1,071	1,067	1,064	1,061	1,059	
Mediur	n BR	32.46	30.45	27.61	24 42	Р	6,851,590	7,581,580	8 364,498	9,154,925	9,914,792	
	DR	12.21	10 80	9 55	8.48	М	3,543,843	3,913,595	4,311,383	4,713,744	5,100,343	
	GR	20 25	1 9. 65	18 06	15.94	F	3,307,747	3 ,667,985	4,053,115	4,441,181	4,814 ,4 49	
	GFR	152	138	122	106	SR	1,071	1,067	1,064	1,061	1,059	
Low	BR	32 46	29.42	25.16	20.78	Р	6,851,590	7,581,580	8,325,341	9,009,820	9, 592,1 5 7	
	DR	12.21	10 71	9 36	8.25	М	3,543,843	3,913,595	4,291,280	4,639,179	4,9 34,4 6 8	
	GR	20 .25	18 72	15.80	12.53	\mathbf{F}	3,307,747	3 ,667 ,985	4,034,061	4,370,641	4,657 ,689	
	GFR	15 2	133	110	88	SR	1,071	1,067	1,064	1,061	1,059	

____ SR stands for Sex Ratio : Males per 1000 Females

Table 2	:	Population	projections	('00)	by	age	and	sex,
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	1981				1986		1991			
Age group	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females	
1	2	3	4	5	6	7	8	9	10	
0 4	970,857	495,875	474,982	1,026,900	526,991	499,909	1,151,236	591,040	560,196	
5 9	921 455	474,304	447,151	920,304	471,687	448,617	981,519	505,159	476,360	
10-14	827,690	433,036	394,654	910,812	469,066	441,746	911,432	467,321	444,111	
15-19	694,593	362,957	331,636	820,24 6	429,462	390,784	904,058	465,849	438,209	
20-24	585,718	5,718 300,895 2		686,355	359,458	326,897	812,303	426,001	386,302	
2529	509,833	259,106	250,727	577,728	297,632	280,096	678,689	356,153	322,536	
30-34	443,458	226,112	217,346	502,302	255,836	246,466	570,594	294,410	276,184	
35-39	391,204	201,695	189,509	435,690	222,182	213,508	494,803	252,035	242,768	
4044	345,288	180,760	164,528	381,874	196,379	1 85,495	426,764	217,186	209,578	
45—49	298,028	1 5 8,424	139,604	333,936	174,021	159,915	370,911	190,008	180,903	
50 —54	243,089	129,875	113, 2 14	284,069	149,910	134,159	319,934	165,667	154,267	
55—59	195,090	103,08 2	92,008	226,035	119,539	106,496	2 65,891	139 ,0 64	126,827	
60—64	1 54 ,637	79,968	74,669	173,902	90, 573	83,329	203,407	106,233	97,174	
6569	115,034	58,906	56,128	128,684	64,709	63,975	146,961	74,828	72,133	
70+	155,616	78,848	76,768	172,743	86,150	86,593	196,485	96,624	99,861	
All ages	6,851,590	3,543,843	3,307,747	7,581,580	3,913,595	3,667,985	8,434,987	4,347,578	4,087,409	

as on 1st March, 1981-2001, India

	1996			2001		A
Persons	Males	Females	Persons	Males	Females	group
11	12	13	14	15	16	1
1,288,626	661,873	626,753	1,417,128	728,086	689,042	0-4
1,108,990	570,692	538,298	1,250,682	643,510	607,172	5-9
973,866	501,351	472,515	1,102,342	567,337	535,005	10—14
906,074	464,744	441,330	969,615	499,238	470,377	15-19
897,192	462,804	434,388	901,082	462,388	438,694	20-24
805,134	422,760	382,374	891,332	459,987	431,345	2529
671,888	352,910	318,978	798,875	419,605	379,270	30—34
563,494	290,748	272,746	665,146	349,339	315,807	35-39
486,243	247,302	238,941	555,473	286,323	269,150	40 - 44
416,181	211,141	205,040	475,989	241,504	234,485	45—49
357,048	181,915	175,133	402,384	203,218	199,166	50 - 54
301,299	154,804	146,495	338,130	171,122	167,008	5559
241,390	124,886	116,504	275,741	140,341	135,400	6064
174,337	89,459	84,878	209,582	107,003	102,579	65—69
227,942	112,433	115,509	271,641	135,148	136,493	70+
9 419.704	₹849.822	4,569,882	10.525,142	5.414.149	5 110 993	

HIGH

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Table	3	:	Population	proj	ections	('00)	by	age	and
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Age		1981			1986			1991	
group	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females
1	2	3	4	5	6	7	8	9	10
0-4	970.857	495,87 5	474,982	1,026,900	526,991	499,909	1,080,748	554,846	525,902
5-9	921 , 45 5	474,304	447,151	920,304	471,687	448,617	981,518	505,158	476,36
10—14	827,690	433,036	394,654	910,812	469,0 66	441,74 6	911,432	467,321	444,11
15-19	694,593	36 2,9 57	3 31, 636	820,246	429,462	390 ,7 84	904,058	465 ,8 49	438,20
20—24	58 5 ,71 8	300,8 95	284,823	686 ,35 5	359,458	326,897	812,303	426,001	386,30
25—29	509,833	259,106	250,727	577,728	297,632	280,09 6	678,689	356,153	322,53
3034	443,458	226,112	217,346	502,302	255,836	246,46 6	570,594	294,410	276,18
35-39	391,204	201,695	189,509	435 ,690	222,182	213,508	494,803	252,035	242,76
4 0-44	3 45 ,288	180,760	164,528	381,87 4	196,379	185,495	426,764	217,186	20 9,57
45 49	298,028	158,424	139,604	333,936	174,021	159,915	370,911	190,008	180,90
50-54	2 43,089	1 2 9,875	113,214	284,069	149,910	134,159	319,934	165,667	154,2 6
55 - 59	195,090	103,082	92,008	22 6 ,035	119,539	106,496	265,891	139,064	126,82
50-64	154,637	79 ,9 68	74,669	173,902	90, 573	83,329	203,407	106,233	9 7, 17
5-69	115,034	58,906	56,128	128,684	64,709	63,975	146 ,9 61	74,828	72,13
/0+	155,616	78,848	76,768	172 ,74 3	86,150	86,593	196,485	96,624	9 9,86
All ages	6,851,590	3,543,843	3,307,747	7,581,5 80	3,913,595	3,667,985	8,364,498	4,311,383	4,053,11

MEDIUM

	1996			2001		A
Persons	Males	Females	Persons	Males	Females	group
11	12	13	14	15	16	l
1,091,749	560,744	531,005	1.065 342	547,336	518,006	04
1,041,088	535,743	505,345	1,059,615	545,198	514,417	59
973,866	501,351	472,515	1,034,845	532,593	502,252	10-14
906,074	464,744	441,330	969,615	499,238	470,377	15—19
897,192	462,804	434,388	901,082	462,388	438,694	20—24
805,134	422,760	382,374	891,332	459,987	431,345	25—2 9
671,888	352,910	318,978	798,875	419,605	379,270	30-34
563,494	29 0, 748	272,746	665,146	349,339	315,807	35—39
4 86 ,24 3	247,302	238,941	555,473	286,323	269,150	40-44
416,181	211,141	205,040	475,989	241,504	234,485	45 —49
357,048	181,915	175,133	402,384	203,218	199,166	5 0— 54
301,299	154 , 80 4	146,495	338,130	171,122	167 ,00 8	55-59
241,39 0	124,886	116,504	275,741	140,341	135,400	6064
174,337	89,459	84,878	209,582	107,003	102,579	65-69
227,942	112,433	115,509	271,641	135,148	136,493	70+
9.154.925	4,713,744	4,441,181	9,914,792	5,100,343	4,814,449	All ag

MEDI	U	Μ
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Table 4: Population projections ('00) by age and

LOW	ľ	
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A = -		1981			1986			1991	
Age group	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females
1	2	3	4	5	6	7	8	9	10
04	970, 857	495,875	474,982	1.026,900	526,991	499 ,909	1,041,591	5 34,743	5 06,848
5—9	921,455	474,304	447,151	920,304	471,687	448,617	981,518	505,158	476,360
10 —14	827,69 0	433,036	394,654	910,812	469,066	441,746	911,432	467,321	444,111
15-19	694,593	362,957	331,636	820,246	429,462	390,784	904,058	465,849	438,209
2024	585,718	300,895	284,823	686,355	359,458	326,897	812,303	426,001	386,302
25-29	509,833	259,1 0 6	250,727	577,728	297,632	280,096	678,689	356,153	322,536
30 34	443,458	226,112	217,346	502,302	255,836	246,466	570 ,5 94	294,410	276,184
35-39	391,204	201,695	189,509	435,690	222,182	213,508	494,803	252,035	242,768
40 44	345,288	180,760	164,528	381,874	196,379	185,495	426,764	217,186	209,578
4549	298,028	158,424	139,604	333,936	174,021	159,915	370,911	190 ,0 08	180,903
.50 54	243,089	129,875	113,214	284,069	149,910	134,159	319,934	165,667	154,267
35 - 59	195,090	103,082	92,008	226,035	119,539	106,496	265,891	139,064	126,827
6064	154,637	79,968	74,669	173,902	90,573	83,329	203,407	106,233	97,174
6569	115,034	58,90 6	56,128	128,684	64 ,70 9	63,975	146,961	74,828	72,133
70+	155,616	78,848	76,768	172,743	86,15 0	86,593	196,485	96,624	99,861
All ages	6,851,590	3,543,843	3,307,747	7,581,580	3,913,595	3,667,985	8,325,341	4,291,280	4,034,061

	1996			2001			
Persons	Males	Females	Persons	Males	Females	Age group	
11	12	13	14	15	16	1	
984,365	505,590	478,775	884,435	454,392	430,043	0-4	
1,003,367	516,332	487,035	955,382	491,564	463,818	5-9	
973,866	501,351	472,515	997,350	513,296	484,054	10-14	
906,074	464,744	441,330	969,615	499,238	470,377	15-19	
897,192	462,804	434,388	901,082	462,388	438,694	20-24	
805,134	422,760	382,374	891,332	459,987	431,345	25-29	
671,888	352,910	318,978	798,875	419,605	379,270	30-34	
563,494	290,748	272,746	665,146	349,339	315,807	35-39	
486,243	247,302	238,941	555,473	286,323	269,150	4 044	
416,181	211,141	205,040	475,989	241,504	234,485	4549	
357,048	181,915	175,133	402,384	203,218	199,166	50 - 54	
301,299	154,804	146,495	338,130	171,122	167,008	55-59	
241,390	124,886	116,504	275,741	140,341	135,400	60-64	
174,337	89,459	84,878	209,582	107,003	102,579	65-69	
227,942	112,433	115,509	271,641	135,148	136,493	70+	
9.009.820	4,639,179	4,370,641	9,592,157	4, 934,468	4,657,689	All ages	

LOW

ESTIMATES OF DEATH RATE DURING 1971-81

Census differencing method

1.1 Persons who are aged 10 and above in 1981 are the survivors of the population counted in 1971 census. The difference between the population aged 10 and above in 1981 and the population counted in 1971 census is considered approximately as the deaths in the ages 5 and above during the decade 1971 - 81. This is then multiplied by the ratio of deaths in all ages to deaths in ages 5 and above, derived from an external source such as civil registration system or the sample registration system. The deaths in the ages 5 and above derived by the above method from census age data are subject to following errors of opposite sign.

- (a) Since the deaths to children in the age group 0-4 counted in 1971 census, would be higher, the difference may not relate exactly to ages 5 and above. It may relate to some such ages as 3 and above or 4 and above i.e. the deaths may be over estimates of deaths aged 5 and above during the decade.
- (b) In practice, however in all the censuses the population aged 0-4 is relatively more under counted than that of the population in other age groups. Thus the difference $(P_{0+}^{71}-P_{10+}^{81})$ may be an under estimate of the true number of deaths in the age group 5 and above.

One can assume that the two errors, which are in opposite direction may counter balance to some extent. Multiplying the number of deaths during the decade (44, 724, 000) by the ratio D_0/D_5^+ of 1.9883 derived by using 1971-80 SRS death rates to the average age structure of SRS 1971-78, we may estimate the death rate during the decade 1971-81 as 14.85 per 1000 population. The corresponding birth rate would be 37.1 per 1000.

Forward Projection Method (Manual IV Method)

1.2 In this method, the age wise population of the 1971 census have been projected 10 years ahead and compared with the 1981 census unadjusted population by age. The comparison has been made using the cumulated age distribution and the South Asian Model Life Table of the United Nations. The median value of the first nine values was obtained subject to the condition that the values of expectation of life at birth corresponding to projected 10⁺ of 1981, and 15⁺ of 1981 would respectively be the upper and lower bounds. Only the median of those values falling within these bounds was considered. The expectation of life at birth was 51.2 years both for males and females. Using the age specific death rates corresponding to these expectations of life at birth, the death rate for the decade 1971-81 would be 14.41 for males and 14.37 for females and 14.39 for persons. The corresponding birth rate would be 36.64 per thousand. It should be emphasised that the procedure essentially estimates adult mortality and extends the estimates to infer about child mortality. Since we have used unsmoothed (i.e. as per census) age data particularly in 0-4, both death rates and birth rates are under estimates. 1.3 If instead, we use smoothed age data the death rate goes to 15.01 for males and 15.16 for females, giving an over all death rate of 15.08 Consequently the birth rate may be estimated as 37.33.

Preston and Bennett's Method*

1.4 Recently Preston and Bennett have developed a method of estimating adult mortality from two censuses. The method does not require the assumption of stability and does not use a model life table system. The method does not also use census questions on survival of kin. The population is assumed to be closed for migration.

1.5 The method is in essence the extension of stable population relationships to non-stable population. Using the above method it has been estimated that the expectation of life at birth for India (excluding Assam) would be 52.5 years for males and 52.9 years for females.

^{*} Preston S.H and Bennett N.G. A census based method for estimating adult mortality-Population Studies No 37 (1983)-91-104.

ESTIMATES OF BIRTH RATE DURING 1971-81

2.1 In view of the close agreement of SRS death rates and census based death rates, the child mortality rates based on SRS were used to estimate birth rate by reverse survival method. The child mortality estimates derived by applying Brass technique to data on children ever born and children surviving collected in 1981 census, gave another set of birth rate estimates. These were distinctly lower than the corresponding estimates derived from SRS. The birth rates were also compared with estimates based on Rele's method.

2.2 The following statement presents the comparison :

Sl. No.	Method	1971-76	1976-81	1971-81 5	
1	2	3	4		
1. Using rates	SRS Child mortality	39 9	34.6	37.2	
2. Using from techn	Child mortality derived Census, by Brass ique	37.7	33 9	35.8	
3. Rele' $(e_{0}^{\circ} =$	s technique 51.2)	39 5	34.2	36.8	

Statement 2.1	:	Estimates of	C.B.R	. b <u>:</u>	v reverse survival	method	during	197	1-8	31
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2.3 Since the reverse survival method using the SRS death rates are based on observed mortality data as against rates based on models, birth rate of 37.2 has been recommended as estimate for the decade 1971-81. The birth rates based on SRS were 35.6 and 33.4 during 1971-75 and 1976-80, respectively, excluding Bihar and West Bengal.

SRS BASED LIFE TABLES - INDIA 1980

3.1 Life tables for 1980 have been constructed using SRS age specific death rates for 1980, using Greville's Method of converting observed central death rates to the life table mortality functions. The following statement presents the ${}_{n}q_{x}$ and the ${}_{e_{\lambda}}^{\circ}$ at various ages, separately for males and females.

Age X	N	Femal	Females		
	${}_{n}q_{x}$	c ⁰ _x	$n^{q}x$	$e_{\rm X}^0$	
1	2	3	4	5	
0	0.11300	54.1	0 11500	54.7	
1	0 06783	59.9	0 08004	60.7	
5	0 01628	60.1	0 01957	61.8	
10	0 00847	56.1	0 00827	58.0	
15	0.01015	\$1.5	0 01460	53.5	
20	0 01154	47.0	0.01898	49.2	
25	0.01119	42.5	0.01996	45.1	
30	0.01687	38.0	0.01770	41.0	
35	0.02339	33 6	0 02271	36.7	
40	0.03546	29.3	0.02711	32.5	
45	0.04700	25.3	0.03599	28.3	
50	0.07060	21,4	0.05077	24.3	
55	0.10229	17.9	0.08041	20.4	
60	0.16148	14.6	0 12802	17.0	
65	0.25808	11.9	0 18755	14.1	
70	1.00000	10.2	1.00000	11.7	

Statement 3.1 : Life tables for India based on SRS 1980

OUTLOOK FOR MORTALITY IN INDIA

4.1 One of the important components of population growth is mortality. For projecting future population, it is necessary to have an idea of past trends and the present levels of mortality, the factors that are likely to affect the death rate in future, and to take into account the various health schemes that are likely to be implemented in the near future. This has been attempted in this note.

4.2 The following statement shows the expectation of life at birth as estimated from various censuses and surveys. These rates relate to a particular decade and may be taken as centered at the mid point of the decade.

Period	Males	Females	
1	2	3	
1941—51	32.5	31.7	
1951-61	41.9	40.6	
1961-71	46.4	44.7	
1971-81	50.9*	50.0*	
	51.2**	51.2**	
	5 2.5***	52.9***	

Statement 4.1 : Expectation of life at birth

• based on Sample Registration System.

•• based on forward survival method using South Asian Model life tables and unsmoothed age data of 1971 and 1981 censuses.

based on Preston and Bennett technique using unsmoothed age data of 1971 and 1981 censuses.

4.3 It is seen from the above statement that there is a reasonable agreement on the expectation of life at birth estimated from the census age distribution by using various indirect techniques and the expectations calculated from the SRS data for the decade 1971-81. In view of this close agreement between SRS data and the census data and the fact that while the indirect estimation techniques are based in certain mathematical models, the SRS data are based on actual observations in the field, it seems better to adopt the SRS data on deaths for the decade as a whole, for any exercise in projection.

4.4 It would be seen that the expectation of life at birth for males has increased from 46.4 during 1961-70 to 50.9 in 1971-81. This would represent an average increase of 0.45 years per annum in the expectation of life at birth for males. For females the improvement seems to have been higher at 0.53 years per annum. Even when considered over a period of last 20 years the expectation of life at birth has increased from 41.9 during 1951-60 to 50.9 in 1981 for males and from 40.6 to 50.0 for females. This would represent an average annual increase of

0.50 years per annum for males and 0.47 years per annum for females. When the data for 1951 are also considered the annual improvement in e^o would be of the order of 0.61 years for males and 0.61 years for females. One would, therefore, be reasonable in assuming that in the next 20 years also an improvement of the order of atleast 0.5 years per annum may continue.

4.5 The following statement shows the estimated value of e_0° at various periods based on SRS.

Period	Males	Females	
1	2	3	
1970—75 (a)	50.5	49.0	
1976—77 (b)	50.8	50.0	
1980	54.1	54.7	

Statement 4.2 :	Expectation	of life at	birth based	on SRS	mortality	rates
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Source a : Sample Registration System 1970-75.

b : Sample Registration Bulletin-Vol. 14 No. 2.

4.6 It is seen that the e^o has improved faster during the later part of the decade. Assuming that the e^o for 1970-75 period would relate to the mid point Jan. 1973 and the 1980 rate to June, 1980, one can estimate the improvements during the 7.5 years period as 3.6 years for males and 5.7 years for females. In other words the annual improvement in e^o would be 0.48 years for males and 0.76 years for females.

4.7 Two things are worth noting. The first point is that the higher e^o₀ for males compared to females observed earlier seems to have been reversed during the decade 1971-81. The second is the fact that female mortality seems to be falling at a faster rate than male.

4.8 Starting from a level of 54.1 years and 54.7 years for males and females respectively in 1980 we may reach an e^o₀ of 64.1 years for males ond 64.7 years for females by the year 2001. Therefore, the assumption made by the expert committee in 1977 that e^o₀ may reach 64 by 2001 seems to be reasonable.

4.9 It would be pertinent to point out that it has been observed from the experience of many countries that once a level of e_0° of 55 is reached a slight acceleration in gains takes place until the expectation of life at birth approaches 65 years, after which the rate of gain slows down and becomes slight when the expectation has risen substantially higher than 70 years. The model life tables of the U.N. were prepared on this basis. The reason as explained in U.N. Manual III¹ is that at this level of e_0° past observations have indicated an acceleration in the decrease of infant mortality. The level of e_0° of 64 years for males and females would be consistent with the trend observed by U.N.

4.10 It is of interest to note that the World Bank² which projected the population of 118 countries had laid a general rule very much similar to the above. The ratio of increase in expectation of life at birth was assumed to be a function of the level from which the decline occurs with slower rates at either end of the scale. Specifically the future expectation of life at birth of a country was estimated by the following statement.

⁽¹⁾ U.N. Manual III-Methods for Population Projection by sex and age-New York 1956.

⁽²⁾ K.C. Zachariah and R. Cuca-Population Projections for Bank member countries 1970-2000-1972.

Expectation of life at birth	Annual increase in e ⁶ (years)
1	2
30-34.9	0.2
35	0.3
4044.9	0.4
4549.9	0.5
50—59.9	0.6
60-64.9	0.4
65—69.9	0.2

Statement 4.3 : Anticipated annual increase in e⁶ for various base levels of e⁶

4.11 Assuming a similar scale, the expectation of life at birth may be estimated at various years as under :

Year	Estimated value of eo
1980	54.4
1989	59.8
2000	64.2

4.12 In other words, the e^o would reach 64 years by 2001, if health sector in India does not fare very badly. The past experience has shown that it has done reasonably well, though not as spectacularly as in some other countries.

4.13 There has been an alternate view held by many western demographers that a further improvement in mortality would be a difficult task in view of the severe problems of controlling diarrhoea, pneumonia and malnutrition that now predominate much of the developing world. Gwadkin^{*} in a well documented article has expressed a view that the future declines in mortality in the developing world may not follow the past trends. Robert Cassen[‡] while conceding that the greatest gains are possible in infant and child mortality, contends that progress in that sphere depends on combating malnutrition—infection syndrome, which in turn depends on simultaneous advances in nutrition, education, health services, water supply and sanitation which are progressing only slowly in rural areas where mortality is still high. He further expressed the view that an intensive family planning campaign and the greatly expanded malaria eradication programme have diverted health workers away from other health work.

4.14 It would be worth recalling that in India many more deaths occur in the age group below 5 than in those above. Any programme which aims at reducing the cause of death in this category would have the highest impact on the reduction in mortality. A new scheme of integerated child development services (ICDS) was initiated on an experimental basis. The aim of the programme was to improve the nutrition, health and educational services for children, mothers and pregnant women and to deliver these services to the local people mainly through members of their own community. Under this scheme it has been proposed to provide the following package of services :

- (i) Supplementary nutrition
- (ii) Immunisation
- (iii) Health check-up
- (iv) Referal services
- (v) Nutrition and health check-up
- (vi) Non formal education

[•] Davidson R. Gwadkin; Indication of change in developing country mortality trends : End of an era.— Population and Development Review Vol. 6 No. 4.

[‡] India : Human Resources, World Bank Staff Working paper No. 279.

4.15 Of these the first four schemes refer to children below six years. This is the first time that a direct intervention of the Government has been attempted to reduce the child mortality.

4.16 It is, therefore, likely that the mortality in this age group would decline much faster than in the past, when such specific schemes were not in operation In this connection it should be noted that the child mortality in the age group 0-4 has been declining rapidly since 1978, according to the Sample Registration System. The following statement gives the age specific mortality rates in the age groups 0-4 and 5-9

Year	. Age	group	
	0-4	5-9	
1	2	3	
1976	51 0	4.8	
1977	50.9	4.3	
1978	48.3	4 2	
1979	45.7	3.7	
1980	41.8	3.6	

Statement 4.4 :	Age specific	mortality	rates according	g to SRS in	ı younger	age grou	pps
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4.17 It is seen that in the age group 0-4 the mortality has declined by 18% during the last 5 years and most of it has taken place during the later half of the quinquennium. Similarly, in the age group 5-9 there has been 25% decline in mortality rate, the decline being sharper in the later half. This would further give a justification for the conclusion that already a large decline in mortality is being experienced and this trend is likely to continue if the scope of schemes like ICDS is extended further in the coming years. This would imply that e^o₀ would accelerate faster than the 0.5 year per annum assumed earlier. It may be difficult, however, to quantify the extent to which the acceleration in mortality decline would take place. Outlook for a slow improvement in mortality which has been suggested by a number of western demographers like Coale, Dyson and Cassen does not seem to be holding good. While the improvement in India may not be as substantial as experienced in countries like China, there is no denying the fact that improvements have taken place and these may continue in future.

LIKELY LEVELS OF FERTILITY

Likely levels of proportion married in the reproductive age group 15-44 by the year 2001

5.1 It has been observed from the census data that the mean age at marriage of females has risen during the last decade 1971-81. The mean age at marriage which was estimated at 17.16 years during 1971 has increased to 18.32 in 1981. This increase is largely due to the decrease in the proportion of females married in the age group 10-14 and 15-19. Since for any consideration of fertility, marriages in the age group 10-14 may not be of great significance, only the proportion married in the reproductive age group 15-44 has been considered in the following paragraphs.

5.2 In the age group 15—19 the proportion of married females to total females has declined from 55.41 per cent in 1971 to 43.47 per cent in 1981. In the age group 20-24 the decline has only been marginal from 88.83 per cent to 84.44 per cent. The decline observed in the age group 15-19 is shared by all the states as may be seen from Statement 5.1. Particularly

	15-	-44	15—	-19	20 —24	
India/State	1971	1981	1971	1981	1971	1981
]	2	3	4	5	6	7
INDIA*	83.90	80.48	5) 41	43 47	88.83	84 44
1 Andhra Pradesh	85.35	84.09	66-86	56.27	92.66	9 0. 38
2 Bihar	90 45	88,56	76.20	64. 0 6	95.25	93.39
3 Gujarat	80.72	76 29	39.48	26 96	88 59	82.86
4 Haryana	87 37	80.64	61,03	47.44	9 3. 92	88,81
5 Karnataka	80 45	76.11	49 61	36.17	86.84	78 .7 8
6 Kerala	63.10	60.65	18.13	13.98	64.16	57.74
7 Madhya Pradesh	91.02	87.07	77.88	62.71	95.37	91.75
8 Maharashtra	83.80	79.76	53.13	38 .0 9	88.12	83.97
9 Orissa	85.45	77.42	56.70	30.93	92.31	86 78
10 Punjab	73.64	69.39	22.32	14.12	77.60	67.4
11 Rajasthan	91.21	88,54	75.46	64.25	96 63	94.7
12 Tamil Nadu	75 98	72 .66	26.77	22.83	81.19	75.74
13 Uttar Pradesh	90.77	88.42	72.95	60.50	95.34	93 6
14 West Bengal	79.18	74.66	51.42	37.28	85 03	77.8

Statement 5.1 :	Proportion of married	females in each	age group	15 - 44	India
Semectatione of a	roportion or married	remains in care	a were Proub	10 11,	

*Figures shown in columns 2,4 and 6 include Assam. All other figures exclude Assam.

important is the decline in the states like Bihar, Madhya Pradesh, Rajasthan and Uttar Pradesh, where the proportion married in the age group 15-19 was above 70% in 1971 but below 65% in 1981. In Andhra Pradesh and Haryana also, where the proportion married in the age group 15-19 was above 60% in 1971 decline is seen. The decline indicates that social changes affecting age at marriage are taking place in all the states. The following statement shows the proportion of married females in the age group 15-44 according to 1951, 1961, 1971 and 1981 censuses.

2	3
82.94	
85 75	2 81
83.90	
80.48	3.42
	2 82.94 85 75 83.90 80,48

Statement 5.2 :	Proportion of	f married	females to	total	females i	n the	age group	15-44,	India
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5.3 It is seen that the proportion has started declining from 1961 and this decline has accelerated during 1971-81. If we assume that this declining trend will continue further, we may extrapolate the proportion married assuming that the first order difference will remain constant. Under this assumption the proportion married may be estimated to be 77.06 per cent in 1991 and 73.64 per cent in 2001. It appears that roughly 12 per cent (1-73.64/83.90)decline in fertility as measured by GFR may be anticipated in the next 20 years due to increase in age at marriage which is a non family planning measure. If, however, the pattern of growth in literacy accelerates, this may decline faster. This, therefore, has to be considered as a lower limit.

5.4 Statement 5.3 shows the projected values of proportion married in the age group 15-44 in various states It has been assumed that the proportion may not go below 60% by 2000. This is the level that has been reached by countries like Sri Lanka in 1980 In Sri Lanka the proportion was 61.76%. It has also been assumed that in Tamil Nadu and Maharashtra with higher urban percentage and higher female literacy the proportion may decline faster. Therefore the second degree curve has been fitted in these two states. In all other states, the proportion married in 15-44 has been assumed to decline linearly till 2001.

		As	per census		Projected percentage			
S. No.	India/State	1961	1971	1981	1991	2001		
1	2	3	4	5	6	7		
	INDIA	85 75	83.90	80.48	77 06	73 64		
1	Andhra Pradesh	85.67	85 35	84.09	82.83	81.57		
2	Bihar	89.46	90.45	88.56	86 .67	84.78		
3	Gujarat	85 0 3	80.72	76.29	7 1.86	67.43		
4	Haryana	N.A	87.37	82 65	77.93	73.21		
5	Karnataka	83,22	80.45	76 11	71,77	67.43		
6	Kerala*	68.71	63 10	60 65	60 1 6	60.16		
7	Madhya Pradesh	90.65	9 1 02	87 07	83.12	79.17		
8	Maharashtra ‡	85.84	83.80	79.76	73.72	65.68		
9	Orissa	85.29	85.45	77.42	69.39	61.36		
10	Punjab	N.A.	73 64	6 9 39	65.14	60.89		
11	Rajasthan	91.28	91.21	88 54	85.87	83.20		
12	Tamil Nadu ‡	78.29	7 5.98	7 2 66	68.43	62 99		
13	Uttar Pradesh	91.43	9 0 .77	88.42	86.07	83 72		
14	West Bengal	83 42	79.18	74.66	70 14	65.62		

Statement 5.3 : Percentage of married females to total females in age group 15-44 : India and States, 1961, 1971 and 1981 and the projected values

* Assumed to remain around levels attained by Sti Lanka

Second degree curve has been used for projection N.A.—not available

Likely levels of couples effectively protected

5.5 Statement 5.4 shows the percentage of couples in reproductive age group effectively protected against conception during various years.

Year	Percentage of couples effectively protected against conception
1	2
1966—67	4.1
1967—68	6.0
1968—69	7.1
196 9—70	8.9
1970—71 °	9.9
	(10.6)
1971—72	12.4
1972—73	14.7
1973—74	14.9
1974—75	15.0
1975-76	17.1
1976—77	23.7
197778	22.6
197879	22 4
1979-80	22.3
1980—81	22.7
1981-82	23 7
1982-83	25.9
1983-84	28.0 (anticipated

Statement 5.4 : Percentage of couples effectively protected by various methods of family planning from 1966-67 to 1983-84

Source :- 1966-68 to 1970-71 : Based on Family Welfare Planning Year Book 1972-73 1970-71 to 1981-82 : Family Welfare Programme in India : Year Book 1981 82

•Figures for 1970-71 onwards are based on number of eligible couples estimated on the basis of 1971 census. The figures for previous years are based on estimates prepared at that time. Both the set of figures are presented for 1970-71. The figure of 1970-71 based on 1971 census figure is 10.6.

5.6 Starting from a level of 4.1 per cent couples effectively protected in 1966-67, a level of 28.0 per cent has been reached in 1983-84. In other words, 23.9% of the couples have been additionally protected during the last 17 years.

5.7 A further analysis of the statement presented shows that during 1966—71 on an average the couples protected increased by 1.4 per cent per annum. During 1971—76 the couples protected increased again on an average by 1.3%. During the years 1976—84 also the percentage of couples protected has increased by an average of 1.36 per cent. It would thus be seen that an

average increase of 1.3 per cent per annum in the percentage of couples effectively protected seems to be in tune with the past trends. We may reasonably hope that the tempo would be maintained in the future also. This would imply that by 2001 about 50.1 per cent of the couples in the reproductive age group may be protected against conception, if the past tempo of family planning is maintained. Even this modest goal would require a shift in emphasis from sterilisation to other methods. As observed by the Working Group on Population Policy set up by the Planning Commission any future reduction in fertility would imply a considerable shift in family size norms currently prevalent and motivating the hard core of eligible couples for family planning especially for spacing methods. Another factor would be the increasing number of females in the reproductive age group due to higher levels of fertility which prevailed in the past or the demographic backlash.

5.8 It has been accepted by the Government that our goal must be to reach a net reproduction rate (NRR) of one by the year 2001. It has been estimated that to achieve this goal, 60 per cent of the couples in the reproductive age group 15-44 would have to be effectively protected by contraception by the year 2000.

5.9 According to the latest available statistics of couples effectively protected, upto the period 1983-84, about 28% of the couples in the reproductive age group 15-44 might have been protected. To reach the goal of NRR one by 2001, the percentage of couples effectively protected should increase at the rate of 2 per cent per annum for next 16 years.

5.10 Statement 5.5 shows the targets to be covered by selected years to reach the goal of NRR=1. The targets were prepared before the 1981 census results and would need upward revision in view of the 1981 census results and the short fall in performance since 1980. The revised targets are being worked out independently by a Working Group, set up by the Department of Family Welfare and are likely to be much higher than those indicated in statement 5.5

(in millions)

		High steri	priority ilisation			Medium priority sterilisation			Low priority sterilisation			
years	S	I.U.D.	C C.	Total cceptors	S	I.U.D.	C.C.	Total acceptors	S	I.U.D.	CC.	Total cceptors
1	2	3	4	5	6	7	8	9	10	11	12	13
1981-82	4 66	1.87	2.80	9.32	3.29	3.38	3.38	9.96	2.12	4.24	4 . 24	10.60
1985-86	5.07	2.03	3.04	10.14	4.72	4.72	4.86	14.30	3 .99	7.99	7.09	19.97
1990-91	6. 12	2 .45	3.67	12.24	5 .79	5.79	5.96	17.54	5. 2 1	10.43	13,43	2 6. 0 7
1 99 5-96	6,88	2.75	4.1 3	13.76	6.56	6 .56	6.75	19. 88	6.01	12.01	12.01	30.03
2000-01	6.72	2.69	4.03	13 44	6.5 0	6.50	6.7 0	19.70	6 .0 7	12 15	12.15	30.37

Statement 5.5: Targets to be achieved by selected years to reach the goal of NRR=1 at national level

Note: High priority sterilisation assumes that all new acceptors would be distributed among the three methods of sterilisation, I.U.D and C.C users in the ratio of 5:2:3 respectively, in Medium priority sterilisation in the ratio 1:1:1 and in low priority sterilisation in the ratio 1:2:2. 'S' Stands for sterilisations.

Source : Report of the Working Group on Population Policy.

5.11 It is seen that to achieve the targets, number of sterilisations and IUD's have to be increased sharply. While emphasis on sterilisation would no doubt continue to be important, it may be difficult to motivate more and more couples who would be younger in age in a sustained manner to sterilisation. The emphasis has, therefore, to shift to IUD and other conventional contraceptives. However, number of IUDs insertions has crossed a million mark only recently i.e., in 1982-83, 1983-84. To achieve the goal of NRR=1, by 2001, about 4.86 million IUDs have to be accepted by 1985-86, even if Medium priority sterilisation is to be assumed.

5.12 Statement 5.6 presents the percentage of couples effectively protected, the average annual increase in the percentage of couples effectively protected and the likely level of the couples protected that will be attained by the year 2000 based on performance since the 1970s. In estimating the level likely to be attained by $20^{\circ}0$ four different growth rates have been assumed. The first relates to the period 1972-75, the second to the period 1972-76, the third to the period 1980 - 83 and the fourth to the 11 year period 1972-83. The periods from 1976-80 have not been considered since these years are subjected to extra-ordinary fluctuations in the percentage of couples effectively protected.

5.13 It is seen from the statement 5.6 that except in Maharashtra in no other state the couples effectively protected has increased on an average over 2 per cent during the last 11 years.

5.14 In States of Bihar, Rajasthan, Uttar Pradesh which constitute respectively 10.21, 4.99 and 16.21 per cent of the population of India in 1981, the improvements in the percentage of couples effectively protected have been of the order of 0.7, 0.9 and 0.6 per annum only during the last 11 years and the levels of couples effectively protected as on 1983 were as low as 13.7 per cent, 15.7 per cent and 13 1 per cent respectively. Even, under the most favourable rate of growth they will only reach a level of 25.6 per cent, 31.0 per cent and 35.2 per cent by the year 2000 as against the targeted figure of 60 per cent in the States. To reach a target of 60 per cent couples effectively protected by the year 2000 in these States the improvement per annum has to be more than 2.5 per cent in the next 17 years. In the States of Andbra Pradesh, Gujarat, Haryana, Kerala, Maharashtra, Punjab and Tamil Nadu which have been designated as group 'A' States by the Working Group on Population Policy, the couples effectively protected has to reach a level of 60 per cent by the year 1990. If past trends are any indication this is not likely to be reached in the State of Andbra Pradesh even by the year 2000.

5.15 These average annual increases have been applied to the percentage of couples effectively protected in the year 1983 to obtain the likely levels by the year 2000. In deciding the likely level, the growth rate which gives the highest couples effectively protected has been assumed, subject to the condition that in no State will the percentage of couples protected exceed 68 per cent. This is based on the assumption that the best performance of past years would be reflected for next 17 years. The figure of 68 per cent is slightly arbitrary. It is pertinent to point out that the Working Group on Population Policy had recommended that once a level of NRR of one is reached it may remain at the same level, which would mean a level of 60% couples effectively protected. The maximum percentage likely to be reached has been presented in bold type in Statement 5.6

5.16 The weighted average of the projected percentage of couples effectively protected with the proportion of females likely to be married in the age group 15-44 by the year 2000 indicates that the couples effectively protected could reach a level of 48 per cent only by 2000 in these 14 States taken together.

5.17 As against this the level of 48.8 per cent by 2000 has been assumed in the projection in the hope that faster improvement may be possible.

	Co	uples eff	ècti vel y	protect	ed	Averag (%) of protect	ge`annua couples ted	il increa effectiv	ase Vely	Likely levels to be reached by 2000 on the assump- tion that of G R observed coutinues			
State	1972	1975	1976	1980	1983	1972- 1975	1972- 1976	19 80- 1983	1972- 1 9 83	1972- 1975	1972- 19 7 6	198 0- 1983	1 97 2- 1983
1	2	3	4	5	6	7	8	9	10	11	12	13	14
Andhra Pradesh	14 0	183	193	26.7	28 4	14	13	06	13	52 2	5 0 5	38 6	50 5
Bihar	61	67	82	12 3	13.7	02	05	05	07	171	22 2	22 2	25,6
Gujarat	17 1	20 4	23.5	32.8	36 9	11	16	14	18	55 6	64 1	60 7	675
Haryana*	16 1	24 2	30 4	30 3	31 5	2.7	36	04	14	77 4	92 7	38 3	55 3
Karnataka	9 5	13 5	15.0	22 9	26.7	13	14	13	1.6	48 8	50 5	48 8	53 9
Kerala	18.3	21 1	25 5	29 4	33 5	0.9	1.8	1.4	1.4	4 8 8	64,1	57 3	573
Madhya Pradesh	1 0 1	13 2	14 0	21 1	23.6	10	10	08	1.2	40 6	40 6	37 2	44 0
Maha- rashtra*	174	25 1	30 3	35 2	40 0	26	32	16	2.1	84 2	94 4	67 2	75 7
Orissa	15.9	173	19 2	24 8	27 5	05	08	0.9	1.1	36.0	41.1	42.8	46.2
Punjab*	19.0	21.0	24.0	25.0	34.5	0.7	1.2	32	14	46,4	54.9	88.9	58.3
Rajasthan	5.5	7.2	8.2	13,3	15.7	0.6	07	08	0.9	25 9	27 6	29.3	31 0
Tamil Nadi	ı 15.4	20,4	23.1	28.6	28.4	1.7	1.9	•••	1.2	57 3	60 7	28.4	48.8
Uttar Pradesh	61	9.9	9.4	11.6	13.1	1.3	08	05	0.6	35.2	26 7	21.6	23 3
West Bengal	93	12 2	13 0	22 0	25.7	1.0	09	12	15	42.7	41 0	46.1	51.2

Statement 5.6 : Percentage of couples effectively protected, the average annual increase and the likely levels to be reached by 2000.

• Restricted to 67.5%.

5.18 It should be pertinent to emphasise that in working out these projections it has been assumed that the best performance observed in the past years would be repeated for the next 18 years.

5.19 It is in view of this that a Medium projection based on 50% protection rate by 2000-01 has also been attempted.

5 20 We may, therefore, project the population under three assumptions namely High, Medium and Low according to the likely levels of fertility. Under 'High' couples to be effectively protected would remain at 28% by the year 2001. Under 'Medium' 50% of the couples would be effectively protected by the year 2001 and under 'Low' 62% of the couples would be effectively protected by the year 2001. 5.21 The anticipated level of couples effectively protected under various assumptions may be as under :—

Terminal Year	High	Medium	Low
1	2	3	4
1983—84	28.0	28.0	28.0
1985-86	28 0	30.6	32.0
1990-91	28.0	37.1	42.0
199596	28 0	43.6	52.0
2000-01	28.0	50.1	62.0

Statement 5.7 : Likely levels of percentage of couples effectively protected

Likely levels of fertility

5.22 The general marital fertility rate in 1980 may be estimated around 204. On this basis the general marital fertility rate in various years may be roughly estimated, making use of the proportion of couples likely to be protected. Multiplying these by the extrapolated proportion of females married in the age group 15-44, we may estimate the likely levels of general fertility rate for various years on the assumption that there is likely to be one year gap between couples effectively protected and the fall in fertility. These may form the basis of fertility assumptions. Statement 5.8 presents the relevant rates.

Statement 58 : Estimated levels of general and marital fertility rates by various years under alternate assumptions

	Gene	eral marital ferti	hty rate	Esti ma ted percentage	General fertility rate			
Year @	High	Medium	Low	of married Females in age group 15-44	Hıgh	Medium	Low	
1	2	3	4	5	6	7	8	
1984	189	189	189	79.45	150	150	150	
1987	189	182	179	78 43	148	143	140	
1992	189	165	152	76. 7 2	145	127	117	
1997	189	148	126	75.01	142	111	95	
2 002	189	131	100	73.30	139	96	73	

(a) As on 1st March

NOTE : Cols. 2, 3 and 4 were calculated as follows :

 $\frac{\text{GMFR in 1980} \times (1 - \text{proportion of couples likely to be protected in selected years})}{(1 - \text{proportion of couples protected in 1979})}$

5.23 The above are only a set of assumptions. We may have to review the performance of family planning from time to time. If the percentage of couples protected turn out to be very much different from any of these paths, the projection will have to be revised accordingly. It may be worthwhile to repeat the excercise one year before the eighth plan beginning in 1989.